UNITED
NATIONS

E

Economic and Social Council

Distr.
LIMITED

E/CN.6/1995/L.17/Add.7
3 April 1995

ORIGINAL: ENGLISH

COMMISSION ON THE STATUS OF WOMEN
Thirty-ninth session
New York, 15 March-4 April 1995
Agenda item 3 (e)

PREPARATIONS FOR THE FOURTH WORLD CONFERENCE ON WOMEN; ACTION FOR EQUALITY, DEVELOPMENT AND PEACE

Draft Platform for Action

Addendum

Chapter IV

STRATEGIC OBJECTIVES AND ACTIONS

D. Violence against women

88. Violence against women is an obstacle to the achievement of the objectives of equality, development and peace. 1/ Violence against women both violates and impairs or nullifies the enjoyment by women of [their universal] human rights and fundamental freedoms. 1/ Knowledge about its causes and consequences, as well its incidence and measures to combat it, have been greatly expanded since the Nairobi Conference. The long-standing failure to protect and promote those rights and freedoms in the case of violence against women is a matter of concern to all States and should be addressed. In [all] societies, to a greater or lesser degree, women and girls are subjected to physical, sexual and psychological abuse that cuts across lines of income, class and culture. The low social and economic status of women can be both a cause and a consequence of violence against women.

1/ The placements of the first two sentences of paragraph 88 has not yet been determined.

89. The term "violence against women" means any act of gender-based violence that results in, or is likely to result in, physical, sexual or psychological harm or suffering to women, including threats of such acts, coercion or arbitrary deprivation of liberty, whether occurring in public or private life. Accordingly, violence against women encompasses but is not limited to the following:

(a) Physical, sexual and psychological violence occurring in the family, including battering, the sexual abuse of female children in the household, dowry-related violence, marital rape, female genital mutilation and other traditional practices harmful to women, non-spousal violence, and violence related to exploitation;

(b) Physical, sexual and psychological violence occurring within the general community, including rape, sexual abuse, sexual harassment and intimidation at work, in educational institutions and elsewhere, trafficking in women and forced prostitution;

(c) Physical, sexual and psychological violence perpetrated or condoned by the State, wherever it occurs.

90. Other acts of violence against women include violations of the human rights of women in situations of armed conflicts, in particular murder, systematic rape, sexual slavery and forced pregnancy.* [Acts of violence against women also include terrorism, forced sterilization and [forced] abortion, coercive/forced use of contraceptives, female foeticide/prenatal sex selection and female infanticide].

91. [Internally] Displaced women, repatriated women, women migrant workers, women living in poverty and women living in areas under [foreign occupation or alien domination] or where acts of terrorism occur are also particularly vulnerable to violence.

92. Some groups of women, such as women belonging to minority groups, indigenous women, refugee women, migrant women, including women migrant workers, women in poverty living in remote communities, [destitute women], women in institutions or in detention, female children, women with disabilities, elderly women, women in situations of armed conflict and women living under foreign occupation or alien domination or where acts of terrorism occur, are also particularly vulnerable to violence.

93. Acts or threats of violence, whether occurring within the home, occurring in the community, or perpetrated or condoned by the State, instil fear and insecurity in women's lives and present obstacles for the achievement of equality [and equity] and for development and peace. The fear of violence, including harassment, is a permanent constraint on the mobility of women that limits their access to resources and basic activities. High social, health and

---

* Asterisked terms are pending issuance of definitions requested by delegations.

economic costs to the individual and society are associated with violence against women. Violence against women is one of the crucial social mechanisms by which women are forced into a subordinate position compared with men. In many cases, violence against women and girls occurs in the family or within the home, where violence is often tolerated. The neglect, physical and sexual abuse, and rape of girl-children and women by family members and other members of the household, as well as incidences of spousal and non-spousal abuse, often go unreported and are thus difficult to detect. Even when such violence is reported, there is often a failure to protect victims or punish perpetrators.

94. Violence against women is a manifestation of the historically unequal power relations between men and women, which have led to domination over and discrimination against women by men and to the prevention of women's full advancement. Violence against women throughout the life cycle derives essentially from cultural patterns, in particular the harmful effects of certain traditional or customary practices and all acts of extremism linked to race, sex, language or religion that perpetuate the lower status accorded to women in the family, in the workplace, in the community and in society. Violence against women is exacerbated by social pressures, notably the shame of denouncing certain acts that have been perpetrated against women; women's lack of access to legal information, aid or protection; the lack of laws that effectively prohibit violence against women; the failure to reform existing laws; inadequate efforts on the part of public authorities to promote awareness of and to enforce existing laws; and the absence of educational and other means to address the causes and consequences of violence. Images in the media of violence against women, in particular those that depict rape or sexual slavery as well as the use of women and girls as sex objects, including pornography, [are] contributing factors to the continued prevalence of such violence, adversely influencing the community at large, in particular children and young people.

95. Developing a holistic and multidisciplinary approach to the challenging task of promoting families, communities and States that are free of violence against women is necessary and achievable. Equality, partnership between women and men, and respect for human dignity must permeate all stages of the socialization process. Educational systems should promote self-respect, mutual respect, and cooperation between women and men.

96. The absence of adequate gender-disaggregated data and statistics on the incidence of violence make the elaboration of programmes and monitoring of changes difficult. Lack of or inadequate documentation and research on domestic violence, sexual harassment, and violence against women and girls in private and in public, including in the workplace, impede efforts to design specific intervention strategies. Experience in a number of countries shows that women and men can be mobilized to overcome violence in all its forms and that effective public measures can be taken to address both the causes and consequences of violence. Men's groups mobilizing against gender violence are necessary allies for change.

97. [Refugee, [internally] displaced and migrant girls and women, including women migrant workers, as well as women in detention, women living under foreign occupation or alien domination and women in situations of armed conflict or [foreign occupation] and colonial domination, are especially vulnerable to all

types of violence, including terrorism, murder, torture, prostitution including forced prostitution, rape including its systematic use as a weapon of war, [forced pregnancies,] sexual abuse, slavery and harassment, often perpetrated by persons in positions of authority. Such practices constitute crimes against humanity and violations of human rights [and relevant Geneva conventions]. Training of all officials in humanitarian and human rights law, and the punishment of perpetrators of violent acts against women would help to ensure that such violence did not take place at the hands of public officials in whom women should be able to place trust, including police and prison officials and security forces.

98. The effective suppression of trafficking in women and girls for the sex trade is a matter of pressing international concern. Implementation of the 1949 Convention for the Suppression of the Traffic in Persons and of the Exploitation of the Prostitution of Others, as well as other relevant instruments, needs to be reviewed and strengthened. The use of women in international prostitution and trafficking networks has become a major focus of international organized crime. The Special Rapporteur on Violence against Women [who has explored the preceding act as an additional cause of the violation of the human rights and freedoms of women and girls,] is invited to address within her mandate, as a matter of urgency, the issue of international trafficking for the purposes of the sex trade, as well as the issues of forced prostitution, rape, sexual abuse and sex tourism. Women and girls who are victims of trafficking are at an increased risk of further violence, as well as [unwanted pregnancy] and sexually transmitted diseases, including HIV/AIDS.

99. In addressing violence against women, Governments and other actors should promote an active and visible policy of mainstreaming a gender perspective into all policies and programmes so that before decisions are taken an analysis may be made of their effects on women and men respectively.

Strategic objective D.1. Take integrated measures to prevent and eliminate violence against women

Actions to be taken

100. By Governments:

(a) Condemn violence against women and not invoke any custom, tradition or religious consideration to avoid their obligations with respect to its elimination [consistent with the Declaration on the Elimination of Violence against Women];

(b) Refrain from engaging in violence against women and exercise due diligence to prevent, investigate and, in accordance with national legislation, punish acts of violence against women, whether those acts are perpetrated by the State or by private persons;

(c) Enact or/and reinforce penal, civil, labour and administrative sanctions in domestic legislation to punish and redress the wrongs caused to women and girls who are subject to any form of violence, whether in the home, in the workplace, in the community or in society;

(d) Adopt and/or implement and periodically review and analyse legislation in order to ensure its effectiveness in eliminating violence against women, emphasizing the prevention of violence, the prosecution of offenders, [the rehabilitation of victims and also the rehabilitation of perpetrators.] Take measures to ensure the protection of women subject to violence, [compensation for] the healing of victims, and the rehabilitation of perpetrators;

(e) [Consider,] [ratify and] implement [all relevant] [universally accepted] international human rights [norms] [instruments] as they relate to violence against women, including those contained in the Universal Declaration of Human Rights, the International Covenant on Civil and Political Rights, the International Covenant on Economic, Social and Cultural Rights, and the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment;

(f) Implement [the norms contained in] the Convention on the Elimination of All Forms of Discrimination against Women, taking into account general recommendation 19 adopted by the Committee on the Elimination of Discrimination against Women at its eleventh session;

(g) Promote an active and visible policy of mainstreaming a gender perspective into all policies and programmes related to violence against women, and actively encourage, support and implement measures and programmes aimed at increasing the knowledge and understanding of the causes, consequences and mechanisms of violence against women among those responsible for implementing these policies, such as law enforcement officers, police personnel, and judicial, medical and social workers, as well as those who deal with minority, migration and refugee issues, and develop strategies to ensure that the revictimization of women victims of violence does not occur because of gender-insensitive laws or judicial or enforcement practices;

(h) Provide women who are subjected to violence with access to the mechanisms of justice and, as provided for by national legislation, with access to just and effective remedies for the harm they have suffered, and inform women of their rights in seeking redress through such mechanisms;

(i) Enact and enforce legislation against the perpetrators of practices and acts of violence against women, such as female genital mutilation, [female feticide/pre-natal selection] infanticide and dowry-related deaths, and give vigorous support to efforts by non-governmental and community organizations to eliminate such practices;

(j) Formulate and implement [national and local] plans of action to eliminate violence against women;

(k) Adopt all appropriate measures, especially in the field of education, to modify the social and cultural patterns of conduct of men and women, and to eliminate prejudices, customary practices and all other

practices based on the idea of the inferiority or superiority of either of the sexes and on stereotyped roles for men and women;

(l) Create or strengthen institutional mechanisms so that women and girls can report and file charges in case of acts of violence against them in a safe and confidential environment, free from the fear of penalties or retaliation;

(m) Ensure the access of women with disabilities to information and services in the field of violence against women;

(n) [Create, fund, and improve] or develop the training of judicial, legal, medical, social, educational and police and immigration personnel, as appropriate, in order to avoid the abuse of power leading to violence against women and sensitize such personnel to the nature of gender-based acts and threats of violence so that fair treatment of female victims can be assured;

(o) Adopt, where necessary, and reinforce the existing laws that punish police, security forces or any other agents of the State who engage in acts of violence against women in the course of the performance of their duties; and review existing legislation and take effective measures against the perpetrators of such violence;

(p) Allocate adequate resources within the government budget and mobilize community resources for activities related to the elimination of violence against women, including for the implementation of [national and local] plans of action;

(q) Include, in submitting reports, as required under relevant human rights instruments of the United Nations, information pertaining to violence against women and measures taken to implement the United Nations Declaration on the Elimination of Violence against Women;

(r) Cooperate with and assist the United Nations Special Rapporteur on Violence against Women, its Causes and Consequences in the performance of her mandate and furnish all information requested; and cooperate also with other competent mechanisms, such as the Special Rapporteur on Torture and on Summary, Extrajudiciary and Arbitrary Execution, in relation to violence against women;

(s) Recommend the Commission on Human Rights to renew the mandate of the Special Rapporteur on Violence against Women when her term ends in 1997 and, if warranted, to [update and] strengthen it.

101. By Governments, including local governments, and community organizations, non-governmental organizations, educational institutions, public and private sectors, particularly enterprises, and media, as appropriate:

(a) Provide well-funded shelters and relief support for girls and women subjected to violence, as well as medical, psychological and other counselling services and free or low-cost legal aid, where it is

needed, as well as appropriate assistance to enable them to find a means of subsistence;

(b) Establish linguistically and culturally accessible services for migrant women and girls, including women migrant workers, who are victims of gender-based violence;

(c) Recognize the vulnerability to violence and other forms of abuse of women migrants, including women migrant workers, whose legal status in the host country depends on employers who may exploit their situation;

(d) Support initiatives of women's organizations and non-governmental organizations all over the world to raise awareness on the issue of violence against women and to contribute to its elimination;

(e) Organize, support and fund community-based education and training campaigns to raise awareness about violence against women as a violation of women's enjoyment of their human rights, and mobilize local communities to use appropriate gender-sensitive traditional and innovative methods of conflict resolution;

(f) Recognize, support and promote the fundamental role of intermediate institutions, such as primary health-care centres, [family-planning centres, existing school health services], mother and baby protection services, centres for migrant families etc. in the field of information and education related to abuse;

(g) [Organize [and fund] information campaigns, educational and training programmes for girls and boys, women and men, in particular those at high risk for violence, about the personal and social detrimental effects of violence in the family, community and society [how to communicate without violence] so that they can learn to protect themselves and others against such violence];

(h) Disseminate information on the assistance available to women and families who are victims of violence;

(i) [Encourage the provision of,] [provide,] [initiate and fund] counselling and rehabilitation for the perpetrators of violence, and promote research to further efforts concerning such counselling and rehabilitation so as to prevent the recurrence of such violence;

(j) [Raise awareness on the responsibility of the media in promoting non-stereotyped images of women and men, as well as in eliminating patterns of media presentation that generate violence, and encourage those responsible for media content to establish professional guidelines and codes of conduct; also raise awareness on the important role of the media in informing and educating people about the causes and effects of violence against women and in stimulating public debate on the topic.]

102. By Governments, employers, trade unions, community and youth organizations and non-governmental organizations, as appropriate:

(a) Develop programmes and procedures to eliminate sexual harassment and other forms of violence against women in all educational institutions, workplaces and elsewhere;

(b) Develop programmes and procedures to educate and raise awareness about acts of violence against women that constitute a crime and a violation of the human rights of women;

(c) Develop counselling, healing and support programmes for girls, adolescents and young women who have been or are involved in abusive relationships, particularly those who live in homes or institutions where abuse occurs;

(d) Take special measures to eliminate violence against women, particularly those in vulnerable situations, such as young women, refugee, displaced and internally displaced women, women with disabilities and women migrant workers, including enforcing any existing legislation and developing, as appropriate, new legislation for women migrant workers in both sending and receiving countries.

103. By the Secretary-General of the United Nations:

Provide the Special Rapporteur with all necessary assistance, in particular staff and resources required to perform all mandated functions, especially in carrying out and following up on missions [undertaken either separately or jointly with other Special Rapporteurs and working groups], and adequate assistance for periodic consultations with the Committee on the Elimination of Discrimination against Women and all treaty bodies.

104. By Governments, international organizations and non-governmental organizations:

Encourage the dissemination and implementation of the UNHCR Guidelines on the Protection of Refugee Women and the UNHCR Guidelines on the Prevention of and Response to Sexual Violence against Refugees.

Strategic objective D.2. Study the causes of violence against women and effective methods of prevention strategies

Actions to be taken

105. By Governments, regional organizations, the United Nations, other international organizations, research institutions, women's and youth organizations and nongovernmental organizations:

(a) Promote research, collect data and compile statistics, especially concerning domestic violence relating to the prevalence of different forms of violence against women and encourage research into the causes, nature, seriousness and consequences of violence against women

and the effectiveness of measures implemented to prevent and redress violence against women [in their social, economic, cultural and political context];

(b) Disseminate findings of research and studies widely;

(c) Support and initiate research on the impact of violence, such as rape, on women and the girl child, and make the resulting information and statistics available to the public;

(d) Encourage the media to examine the impact of gender role stereotypes, including those perpetuated by commercial advertisements [which foster] gender-based violence and inequalities, and how they are transmitted during the life cycle, and take measures to eliminate these negative images with a view to promoting a violence-free society.

Strategic objective D.3. Adopt special measures to eliminate trafficking in women and to assist female victims of violence due to prostitution and trafficking

Actions to be taken

106. By Governments of countries of origin, transit and destination, regional and international organizations, as appropriate:

(a) Consider the ratification and enforcement of international conventions on trafficking in persons and on slavery;

(b) Take appropriate measures to address the root causes, including external factors, that encourage the trafficking of women and girls for prostitution, [other commercial sex work], forced marriages and forced labour in order to eliminate trafficking in women, including by strengthening existing legislation with a view to providing better protection of the rights of women and girls and to punishing the perpetrators, through both criminal and civil measures;

(c) Step up cooperation and concerted action by all relevant law enforcement authorities and institutions with a view to dismantling [national and international] networks in trafficking;

(d) [Allocate resources to provide comprehensive programmes designed [to heal victims of trafficking] including through job training, legal assistance and confidential health care,] and take measures to cooperate with non-governmental organizations to provide for the social, medical and psychological care of the victims of trafficking;

(e) Develop educational and training programmes and policies and consider enacting legislation aimed at preventing sex tourism and trafficking, giving special emphasis to the protection of young women and children.